

RatingsDirect®

Summary:

Cape Coral, Florida; Water/Sewer

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Summary:

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Credit Profile

Cape Coral util (Southwest 1 Area) util

Unenhanced Rating BBB+(SPUR)/Stable Upgraded

Rationale

Standard & Poor's Ratings Services raised its long-term rating and underlying rating (SPUR) on Cape Coral, Fla.'s special-assessment debt one notch to 'BBB+' from 'BBB'. The outlook is stable.

The upgrade reflects our opinion of the utility's continued good financial performance, evidenced by its consistent maintenance of good senior-lien debt service coverage (DSC) and adequate total DSC, which we consider sustainable due to a lack of additional water and sewer revenue debt plans.

The rating reflects our opinion of the city's:

- Water and sewer system's credit quality,
- · Subordinate position of its utility fund's obligation to make debt service payments, and
- Bond provisions that include a debt service reserve funded at maximum annual debt service (MADS) upon issuance and satisfied by a surety policy.

The city's agreement to pay debt service from water and sewer system net revenue if special-assessment revenue is insufficient to cover debt service and replenish debt service reserve shortfalls ultimately backs the bonds. Special-assessment revenue collected in the city's special-assessment districts also secures the bonds. Special-assessment revenue from different assessment areas secures each bond series. The rating also reflects our assessment of the additional security provided by the system's agreement to make up any debt service insufficiencies from net revenue.

Cape Coral renewed its capital-intensive utility expansion plan in fiscal 2012; this will continue the system's expansion into additional areas citywide. Officials plan to fund this water, sewer, and irrigation service to nearly 7,000 lots, including 3,200 new households, in fiscal 2015. Construction will begin in fiscal 2015 at an estimated project cost of \$137 million, funded with state-revolving fund loans secured by special tax assessments.

City officials recently indicated the system provided roughly \$300,000 to support annual special-assessment debt service in fiscal 2012 after a customer did not pay. We, however, understand officials did not tap debt service reserve funds. In our view, current-year special-assessment collections were sufficient to meet fiscal 2013 debt service requirements. Combined net water and sewer revenue and special-assessment revenue provided, what we consider, a thin 1.08x total DSC, including special-assessment debt, in fiscal 2013.

The system provided less than \$50,000 in support of special-assessment debt service in fiscal 2014. City officials

believe special-assessment increases will limit the system's potential future debt service support. In addition, financial projections through fiscal 2018 indicate the maintenance of \$500,000 in a contingency reserve for special-assessment debt. We recognize Cape Coral will assume responsibility in the event of default on special-assessment bonds outstanding.

Cape Coral's contractual obligation to make debt service payments is subordinate to the payment of the system's senior- and subordinate-lien debt, and it does not constitute a lien or pledge of net revenue. Should net revenue be insufficient to make debt service payments, we understand the city would draw down from the debt service reserve, satisfied by a surety policy, which it funds at MADS. Cape Coral also agreed to make payments from special assessments and net revenue to reestablish the debt service reserve as soon as possible but no later than one year from the drawdown. The city further agreed to fix, establish, and maintain such rates and collect such fees, rates, and other charges to make up any debt service insufficiencies and pay any such policy costs.

Cape Coral has about \$140.5 million of special-assessment bonds outstanding issued for specific service area improvements. Special assessments collected in these areas secure these bonds, but a subordinate-lien pledge on utility system revenue also backs the bonds. To date, there does not appear to have been any financial effect on the utility system; the system's annual exposure, however, could be approximately \$14.9 million, or another 47% of the current annual debt service it is responsible for already.

Outlook

The stable outlook reflects Standard & Poor's opinion of Cape Coral's improved finances, evidenced by the city's consistent maintenance of good senior-lien DSC following regular rate adjustments. City officials believe special-assessment increases will limit the system's potential support of annual special-assessment debt service. In addition, the city's financial projections through fiscal 2018 indicate the maintenance of \$500,000 in a contingency reserve for special-assessment debt, providing financial flexibility. Due to the system's lack of additional debt plans and, what we consider, stable finances, we do not expect to change the rating over the outlook's two-year period.

Related Criteria And Research

Related Criteria

- USPF Criteria: Key Water And Sewer Utility Credit Ratio Ranges, Sept. 15, 2008
- USPF Criteria: Standard & Poor's Revises Criteria For Rating Water, Sewer, And Drainage Utility Revenue Bonds, Sept. 15, 2008

Ratings Detail (As Of June 24, 2014)		
Cape Coral util imp assess (Southwest 4 Area) util		
Unenhanced Rating	BBB+(SPUR)/Stable	Upgraded
Cape Coral wasewtr & irr		
Unenhanced Rating	BBB+(SPUR)/Stable	Upgraded
Cape Coral (Southwest 2 Area) util		

Ratings Detail (As Of June 24, 2014) (cont.)

Unenhanced Rating BBB+(SPUR)/Stable Upgraded

Many issues are enhanced by bond insurance.

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